Annex I (Medical) to the Summit County Basic Plan

MEDICAL

I. PURPOSE

This Annex includes provisions for accomplishing those necessary actions related to lifesaving, transport, evacuation, treatment of the injured, disposition of the deceased, and crisis mental health services during response operations, as a result of a natural or man-made disaster.

II. SITUATION AND ASSUMPTIONS

A. Situation

1. The potential exists for a multiple casualty incident resulting from any natural or man-made disaster that would stress emergency medical services within Summit County.

2. For a list of Northeast Central Ohio (NECO) Region 5 Hospitals within Summit County and those in surrounding counties to which the sick or injured may be transported, refer to Supplemental 1 – Northeast Central Ohio (NECO) Region 5 Hospitals.

3. There are nursing homes in Summit County licensed by the Ohio Department of Health.

4. There are fire departments which provide rescue and medical services within Summit County (refer to Annex F – Fire and Rescue).

5. There are public and private EMS groups who are capable of performing field triage and providing transportation of injured to area hospitals.

B. Assumptions

1. Additional assistance for health and medical personnel may be available from neighboring counties and hospitals.

2. Any hospital, nursing home or other medical facilities evacuating patients or residents to other facilities within Summit County or a neighboring county, will provide the medical records of patients, professional staff, and as many supplies and resources as practical.
III. CONCEPT OF OPERATIONS

A. General

1. Emergency operations services will be divided into the following four sections: Field Emergency Medical Services, Hospitals and Medical Care Facilities, Mortuary Services, and Behavioral Health Services. Each will have their own coordinator responsible for implementing their portion of this Annex during an event.

2. Close coordination is needed between these sections as the health and well-being of the community will be a mutual undertaking.

3. All hospitals have emergency plans and updated resource lists of personnel and equipment. They also have on a rotating basis, a representative on call 24-hours a day.

4. All relevant organizations should report appropriate information concerning casualties, damage observations, chemical/radiation exposure, and related information to the Summit County Emergency Operations Center (SCEOC).

5. All operations related to a mass casualty event refer to Appendix B - Mass Casualty Incident.

6. All operations related to a mass fatality event refer to Appendix D – Mass Fatality.

B. Field Emergency Medical Services

1. Emergency Medical Services (EMS) Units are a part of local fire departments and privately owned ambulance companies.

2. Mobilizing Emergency Medical Services
   a. EMS units are dispatched through normal systems.

3. Transport and treatment of the injured.
   a. Victims will be transported to area hospitals according to Appendix B - Mass Casualty Incident.

C. Hospitals and Medical Care Facilities

1. There are four (4) acute-care hospitals in Summit County. Each has emergency department services that operate 24 hours a day.
2. A listing of hospitals appears in Supplemental 1 - Northeast Central Ohio (NECO) Region 5 Hospitals. These hospitals may support each other during an emergency.

3. Mobilizing Hospital Personnel
   a. Hospitals are at the ready state 24 hours a day. If additional medical personnel are needed, each hospital is responsible for maintaining processes for notification of appropriate employees.

4. Evacuation of Hospital In-Patient Medical Facilities
   a. Hospital evacuation plans will be activated and implemented at the discretion of each hospital.
   b. The Hospital Incident Commander or designated representative will coordinate the evacuation.
   c. Utilization of staff from another hospital will be decided in accordance with the hospitals by-law provisions and applicable Memorandums of Understanding (MOUs).

D. Nursing Homes and Other Medical Care Facilities
   1. There are nursing homes and other medical facilities in Summit County that house individuals with functional needs.
   2. Evacuation of Facilities
      a. Nursing home and other medical facilities’ evacuation plans will be activated and implemented at the discretion of each facility.
      b. The facilities’ representative will coordinate the evacuation.

E. Mortuary Services
   1. The Ohio Funeral Directors Association may supply personnel, materials and expanded mortuary services (refer to Appendix D – Mass Fatality).
   2. A list of mortuary care providers are listed in the Summit County Resource Manual located in the Emergency Operations Center (EOC).
F. Behavioral Health Services

1. The Summit County Alcohol, Drug Addiction and Mental Health Services Board (ADM) is the local governmental planning, monitoring, evaluating and contracting authority for county mental health, alcohol and drug addiction services for residents of Summit County.

2. The ADM insures that behavioral health services are available to Summit County residents (refer to Annex P – Behavioral Health).

3. Behavioral health services may be provided to victims of disasters.

G. Phases of Emergency Management

1. Mitigation
   
a. Community assessment of hazard vulnerability and development of disaster scenarios.

b. Specialized training in disaster operations for EMS personnel, first responders, and local hospital staff.

c. First-aid and CPR training opportunities are made available to the public.

d. Review and update MOUs and/or mutual-aid agreements with hospitals, EMS, voluntary and private organizations.

2. Preparedness
   
a. Purchase, store and maintain medical supplies and equipment.

b. Develop and regularly update this Annex and applicable components such as individual agency Emergency Operating Procedures (EOPs), Continuity of Operation Plan (COOP), Operations Manuals and Standard Operating Guidelines (SOGs).

3. Response
   
a. Initiate triage, treatment, and transportation.

b. Implement public information programs (refer to Annex D – Public Information).

c. Activate mass casualty guidelines, if required (refer to Appendix B - Mass Casualty Incident).
d. Activate mass fatality guidelines, if required (refer to Appendix D – Mass Fatality).

4. Recovery
   a. Continue response and treatment activities, as needed.
   b. Compile required reports.
   c. Inventory and re-supply of health and medical supplies.

IV. ORGANIZATION AND ASSIGNMENT OF RESPONSIBILITIES

A. Organization

1. Mental health and public health operations are addressed in separate Annexes (Annex H - Public Health, Annex P – Disaster Behavioral Health), but close coordination between all agencies is required to fulfill the overall responsibility of safeguarding and minimizing the adverse health factors which may affect persons during and/or after an emergency or disaster.

2. All hospitals, EMS units, nursing homes, alternative care facilities, and mental health facilities comprise the medical components within Summit County. The Summit County Medical Examiner, funeral homes and the mental health community work in conjunction with the medical components throughout the phases of emergency management.

B. Assignment of Responsibilities

1. Summit County Emergency Management Agency (SCEMA)
   a. Coordinate SCEOC activation and response activities (refer to Annex A – Direction and Control).
   b. Coordinate with Ohio Emergency Management Agency (OEMA) to exchange information and request resources.
   c. Monitor and advise responding agencies on recommended PPE guidelines when a determination is made for hazard specific incidents. This information may be received from the U.S. Department of Homeland Security, Centers for Disease Control and Prevention, etc.

2. Akron Regional Hospital Association or Designee
   a. Provides support throughout the phases of emergency management as requested by hospitals.
3. Hospital Staff
   a. Implement hospital’s EOP.
   b. May provide medical guidance to EMS units and field triage teams concerning the treatment and handling of the injured.
   c. Establish and maintain field and inter-hospital medical communications.
   d. Assess requests for qualified medical personnel, supplies, and equipment as it relates to the current event.
   e. Maintain communications with the coordinating hospital, EOC representative and other relevant partners to provide updated information.
   f. Provide emergency treatment and hospital care for disaster victims.
4. Emergency Medical Services (EMS)
   a. Provide personnel to administer emergency medical assistance at the disaster scene.
   b. Provide medical supplies for disaster victims.
   c. Establish and maintain field communications and coordination with other emergency services; police, fire, health, coordinating hospitals, etc. as the situation warrants.
   d. Provide field triage.
5. Summit County Medical Examiner
   a. Coordinate local resources utilized for the collection, identification, and disposition of deceased persons and human tissue.
   b. Select sites to establish temporary morgues, and the personnel to staff them.
   c. Determine cause of death.
   d. Identify mass burial sites.
   e. Protect the property and personal effects of the deceased.
   f. Provide information to the Public Information Officer on the number of deaths, morgue operations, etc., as appropriate.
g. Coordinate services of funeral directors, ambulances, EMS, and other pathologists, dentists and x-ray technicians for purposes of identification.

6. Behavioral Health Agencies
   a. Ensure professional psychological support is available for victims and emergency response personnel during all phases of the disaster.

7. American Red Cross of Summit, Portage and Medina Counties
   a. Provide blood and blood substitutes and/or implement reciprocal agreements for replacement of blood items.
   b. Provide support at shelter and reception/care center.
   c. Provide assistance in the location of next of kin.
   d. Provide assistance for individuals with access and functional needs.
   e. Train assigned response staff and volunteers to perform emergency functions.

8. Law Enforcement
   a. Provide traffic control, crowd control, security and law enforcement at disaster site and medical facilities.
   b. Assist in search and rescue.
   c. Assist in body identification and transportation.
   d. Provide physicians emergency transport and transport of medical supplies utilizing the Strategic National Stockpile (SNS) as requested.

9. Transportation Systems
   a. Provide buses and drivers for medical evacuations.
   b. Provide school facilities for shelters and temporary medical treatment facilities.

10. Volunteer Groups
    a. Provide support services as available as reflected in Annex N – Resource Management.
V. DIRECTION AND CONTROL

A. The Medical Care Coordinator will report to the EOC, as directed. An EMS liaison will report to the EOC to coordinate field triage activities, as needed.

B. A representative for the Medical Examiner and mental health personnel will appoint a representative to serve in the EOC.

C. Internal resources of all operating departments will be managed by individual departmental guidelines and polices.

D. All requests for resources, including but not limited to the activation of Hospital and EMS CHEMPACKS from the SNS will be made through the SCEMA or an activated EOC. Resources will be managed in accordance with Annex N – Resource Management.

VI. CONTINUITY OF GOVERNMENT

A. The line of succession for the Medical Care Coordinator shall be as follows:
   1. Akron Regional Hospital Association Representative
   2. Healthcare Coalition Representative

VII. ADMINISTRATION AND LOGISTICS

A. Information regarding the hospitals in the NECO Region is located in Supplement 1 - Northeast Central Ohio (NECO) Region 5 Hospitals.

B. Emergency Medical Services
   1. Resources
      
      Each EMS unit carries a complete inventory of basic medical supplies, and Summit County Mass Casualty triage tags and vests.

C. Mutual-Aid
   1. All Summit County hospitals participate in a written mutual-aid agreements between all hospitals in the Northeast Central Ohio (NECO) Region 5.
   2. All requests for mutual-aid will go through the Summit County EOC.
D. Protective Clothing and Equipment

1. Hospital staff has the appropriate clothing and equipment to perform assigned tasks in a hazardous chemical, biologic, radiological or nuclear environment.

2. Radiologic monitoring equipment is maintained in accordance with internal operating guidelines.

3. All acute care hospitals in Summit County have the capability to decontaminate injured persons.

E. Decontamination

1. The need for decontamination will be determined prior to admittance of persons to medical treatment facilities, if possible.

2. All hospitals have the capability of designating a decontamination area.

3. Techniques for treatment will be determined after proper identification of the contaminate.

VIII. PLAN DEVELOPMENT AND MAINTENANCE

A. The hospital’s Emergency Preparedness Coordinators are responsible for reviewing this Annex and submitting changes to the SCEMA based upon deficiencies identified through exercises, emergencies and/or changes in structure.

B. The SCEMA will publish and distribute all changes to this Annex and forward revisions to all responsible organizations listed in this Annex.

C. All agencies and organizations with responsibilities in health and medical operations during emergencies are responsible for developing and maintaining department SOGs, Mutual-Aid Agreements, personnel rosters (including 24-hour emergency telephone numbers) and equipment inventories.

IX AUTHORITIES AND REFERENCES

A. Authorities

Not used, see Section IX. of the Basic Plan.
B. References


NECO Region 5 website; NECO Resources by County, accessed October 7, 2016. http://neco5.org


X. ADDENDUMS

Supplement 1 – Northeast Central Ohio (NECO) Region 5 Hospitals

XI. AUTHENTICATION
SUPPLEMENT 1 TO ANNEX I

NORTHEAST CENTRAL OHIO (NECO) REGION 5 HOSPITALS

Affinity Medical Center
875 8th Street, NE
Massillon, OH 44646
(330) 832-8761

Cleveland Clinic Medina Hospital
1000 East Washington
Medina, OH 44256
(330) 725-1000

Akron Children’s Hospital
1 Perkins Square
Akron, OH 44308
(330) 543-1000

East Liverpool City Hospital
425 W. 5th Street
East Liverpool, OH 43920
(330) 385-7200

Alliance Community
200 E. State Street
Alliance, OH 44601
(330) 596-6000

Mercy Medical Center
1320 Timken Mercy Drive, NW
Canton, OH 44708
(330) 489-1000

Aultman Hospital
2600 6th Street, SW
Canton, OH 44710
(330) 452-9911

Northside Medical Center
500 Gypsy Lane
Youngstown, OH 44501
(330) 884-1000

Aultman Orrville Hospital
832 S. Main Street
Orrville, OH 44667
(330) 682-3010

OhioHealth Mansfield Hospital
335 Glessner Avenue
Mansfield, OH 44309
(419) 526-8000

Cleveland Clinic Akron General
1 Akron General Avenue
Akron, OH 44307
(330) 344-6000

OhioHealth Shelby Hospital
199 W. Main Street
Shelby, OH 44875
(419) 342-5015

Cleveland Clinic Akron General Lodi Hospital
225 Elyria Street
Lodi, OH 44254
(330) 948-1222

Pomerene Hospital
981 Wooster Road
Millersburg, OH 44654
(330) 674-1015
<table>
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<th>Hospital Name</th>
<th>Address</th>
<th>City, State, Zip</th>
<th>Phone Number</th>
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<tbody>
<tr>
<td>Salem Regional Medical Center</td>
<td>1995 E. State Street</td>
<td>Salem, OH 44460</td>
<td>(330) 332-1551</td>
</tr>
<tr>
<td>Trumbull Memorial Hospital</td>
<td>1350 E. Market Street</td>
<td>Warren, OH 44482</td>
<td>(330) 841-9011</td>
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<tr>
<td>St. Elizabeth Youngstown Hospital</td>
<td>1044 Blemont Avenue</td>
<td>Youngstown, OH 44501</td>
<td>(330) 746-7211</td>
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<tr>
<td>Union Hospital</td>
<td>659 Boulevard</td>
<td>Dover, OH 44622</td>
<td>(330) 343-3311</td>
</tr>
<tr>
<td>St. Joseph Warren Hospital</td>
<td>667 Eastland Avenue, SE</td>
<td>Warren, OH 44484</td>
<td>(330) 841-4000</td>
</tr>
<tr>
<td>University Hospitals Portage Medical Ctr.</td>
<td>6847 N. Chestnut</td>
<td>Ravenna, OH 44266</td>
<td>(330) 297-0811</td>
</tr>
<tr>
<td>Summa Health System - Akron Campus</td>
<td>525 E. Market Street</td>
<td>Akron, OH 44305</td>
<td>(330) 375-3000</td>
</tr>
<tr>
<td>University Hospitals Samaritan Medical Ctr.</td>
<td>1025 Center Street</td>
<td>Ashland, OH 44805</td>
<td>(419) 289-0491</td>
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<tr>
<td>Summa Health System - Barberton Campus</td>
<td>155 5th Street, NE</td>
<td>Barberton, OH 44203</td>
<td>(330) 615-3000</td>
</tr>
<tr>
<td>Western Reserve Hospital</td>
<td>1900 23rd Street</td>
<td>Cuyahoga Falls, OH 44223</td>
<td>(330) 971-7000</td>
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<tr>
<td>Trinity Hospital Twin City</td>
<td>819 1st Street</td>
<td>Dennison, OH 44621</td>
<td>(740) 922-2800</td>
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